
Countywide Fire Protection and Emergency Medical Services

Final Draft MSR/SOI Update

— El Dorado County LAFCO —

April 27, 2022

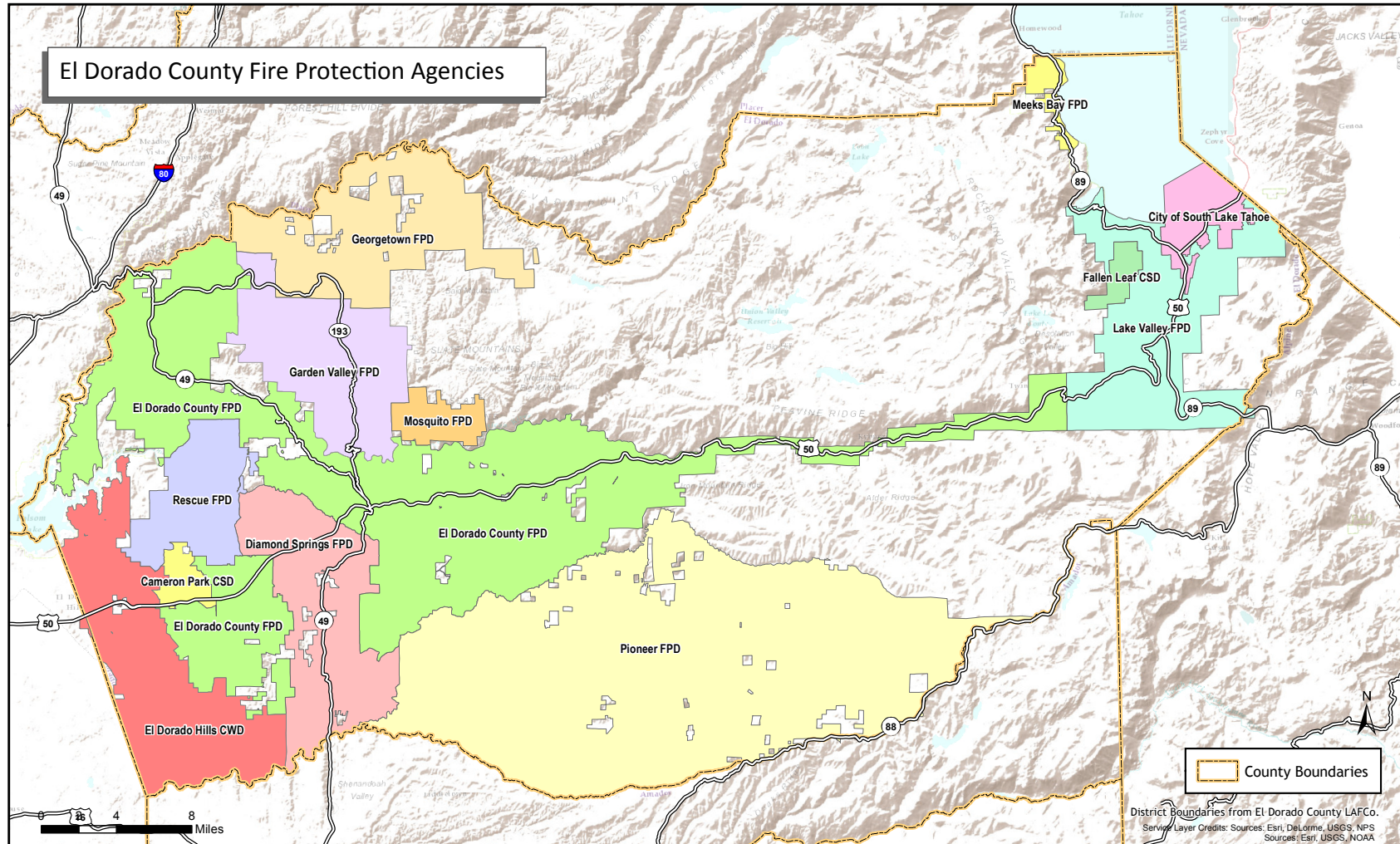
Presentation Outline

1. QUICK Overview of fire protection and emergency medical services in the County
2. Report Process
3. Updates to Final Draft MSR/SOI
 1. Comments Received
 2. Update Locations
 3. Update Highlights
4. Sphere of Influence Study Summary
5. Sphere of Influence Recommendations
6. Conclusion

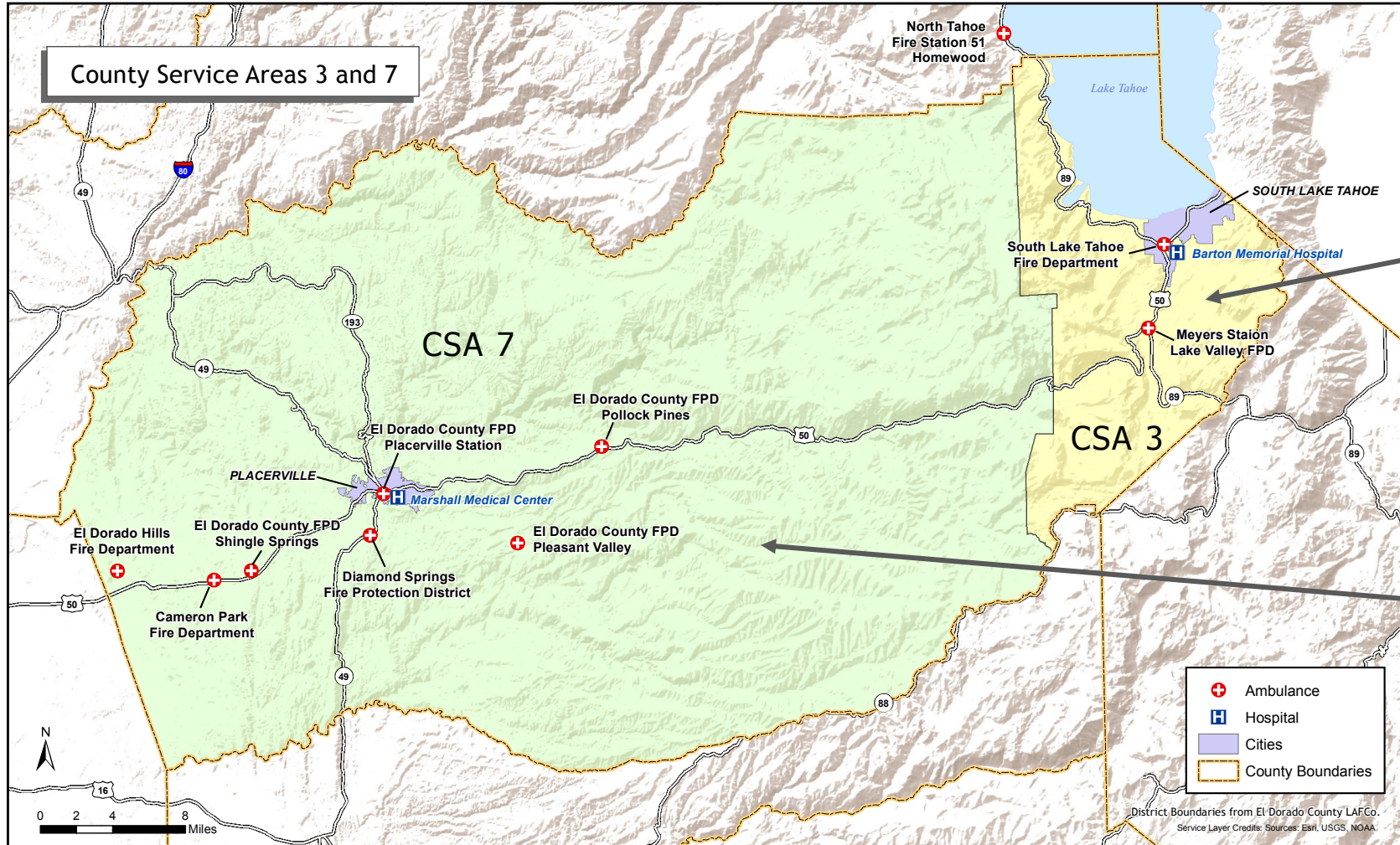
1. Overview of Fire Protection and EMS Services in the County



Overview



Overview



(Cal Tahoe JPA)



(West Slope JPA)

2. Report Process



Report Process

Step 1: Outreach with local agencies

- Development and distribution of Request for Information (RFI)
- Follow up calls and emails to each agency representative
- One-on-one meetings with each agency representative

Step 2: Prepare Administrative MSR/SOI Update

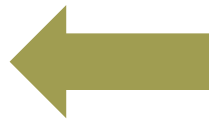
Step 3: Review of Admin Draft

Step 4: LAFCO Hearing for Public Draft MSR/SOI Update

Step 5: Comment Period/LAFCO Ad Hoc Committee

Step 6: Response to Comments & Final Draft MSR/SOI Update

Step 7: LAFCO Hearing



LAFCO Ad Hoc Committee

- SFC met with the LAFCO Ad Hoc Committee for this report three times:
 - March 1, 2022
 - April 5, 2022
 - April 12, 2022
- 1st Meeting – Review changes based on January 26, 2022 Hearing
- 2nd Meeting – Review changes based on comment letters received
- 3rd Meeting – Discuss comment letter received from EDH

3. Updates to Final Draft MSR/SOI



Comments Received

- Chapter 7 in Volume I details the comments and subsequent edits from the LAFCO Commission, LAFCO Ad Hoc Committee, and comment letters received as of April 15, 2022.
- LAFCO Commission Hearing & Ad Hoc Committee Comments:
 - 21 comments were made
 - 3 comments resulted in no change to the report
 - 15 comments resulted in the addition of information
 - 5 comments solicited edits

Comments Received

- Comment Letters:
 - 10 comment letters were received
 - 13 comments resulted in no change to the report
 - 5 comments resulted in the addition of information
 - 25 comments solicited edits

Update Locations

- Volume I – Main Report
 - Chapter 1 – Executive Summary
 - Chapter 4 – Countywide Infrastructure
 - Chapter 5 – Countywide Finances
 - Chapter 6 – Sphere of Influence Study and Determinations
 - Chapter 7 – Comments Received
- Volume II – Agency MSR Chapters
 - Chapter 1 – MSR General Information
 - Chapter 3 – DSP MSR
 - Chapter 7 – GRV MSR
 - Chapter 8 – GEO MSR
 - Chapter 10 – MEK MSR
 - Chapter 12 – PIO MSR
 - Chapter 13 – RES MSR
 - Chapter 15 – CSA 3 and CSA 7 MSR

Staffing Refresher

Pioneer and Garden Valley FPD's Staffing Changes

National Fire Protection Association

- National Fire Protection Association (NFPA): a global self-funded non-profit organization
- NFPA codes and standards are utilized by fire agency providers in the County.

NFPA 1710 Standard for Career Fire Departments

Recommends company staffing (crew Size) on duty of 4 personnel minimum or (4-0) staffing

NFPA 1720 Standard for Combination & Volunteer Fire Departments

Recommends minimum staff response based on area population and travel distance

Update Highlights

Volume I & Volume II – PIO Staffing

- Consultants were informed that PIO does not meet NFPA 1710 or NFPA 1720 standards.
- The analysis for PIO will remain as is with the recommendation that PIO be added to the list of agencies to revisit their MSR within three years to evaluate District viability.
- An addendum was added to the PIO Chapter summarizing this information

Update Highlights

Volume I & Volume II – GRV Staffing

- Consultants were informed that GRV operates under NFPA 1720 standard.

Agency	Staffing Model	Estimated Population 2020	Total Calls for Service 2019	Percent of Aid Calls Received (2019)	Average Property Tax Increment FY 2018/2019	Average Property Tax per Taxable Parcel FY 2018/2019	Agency Net Position 2019	Agency Non-Recurring Revenues as Percentage of Total Revenue (FY 2018/2019)	2020 Fiscal and Deployment Condition Estimates
West Slope									
GRV	<u>(1-0)*</u>	4,685	1,388	39%	8.24%	\$188	\$792,831	82%	Deficient <u>Limited</u>
<p>*GEO, <u>GRV</u>, and MQT each operate as a combination <u>or volunteer</u> fire department under NFPA 1720. More information can be found in the MSR Chapter for <u>GEO and MQT these Districts</u>.</p> <p>*SLT Dispatch was not able to provide a breakdown in mutual aid calls received versus provided for agencies in the Tahoe Basin. The analysis for the West Slope could not be replicated for these agencies.</p>									

Update Highlights

Volume I, Chapter 4 – Countywide Infrastructure: West Slope Dispatch

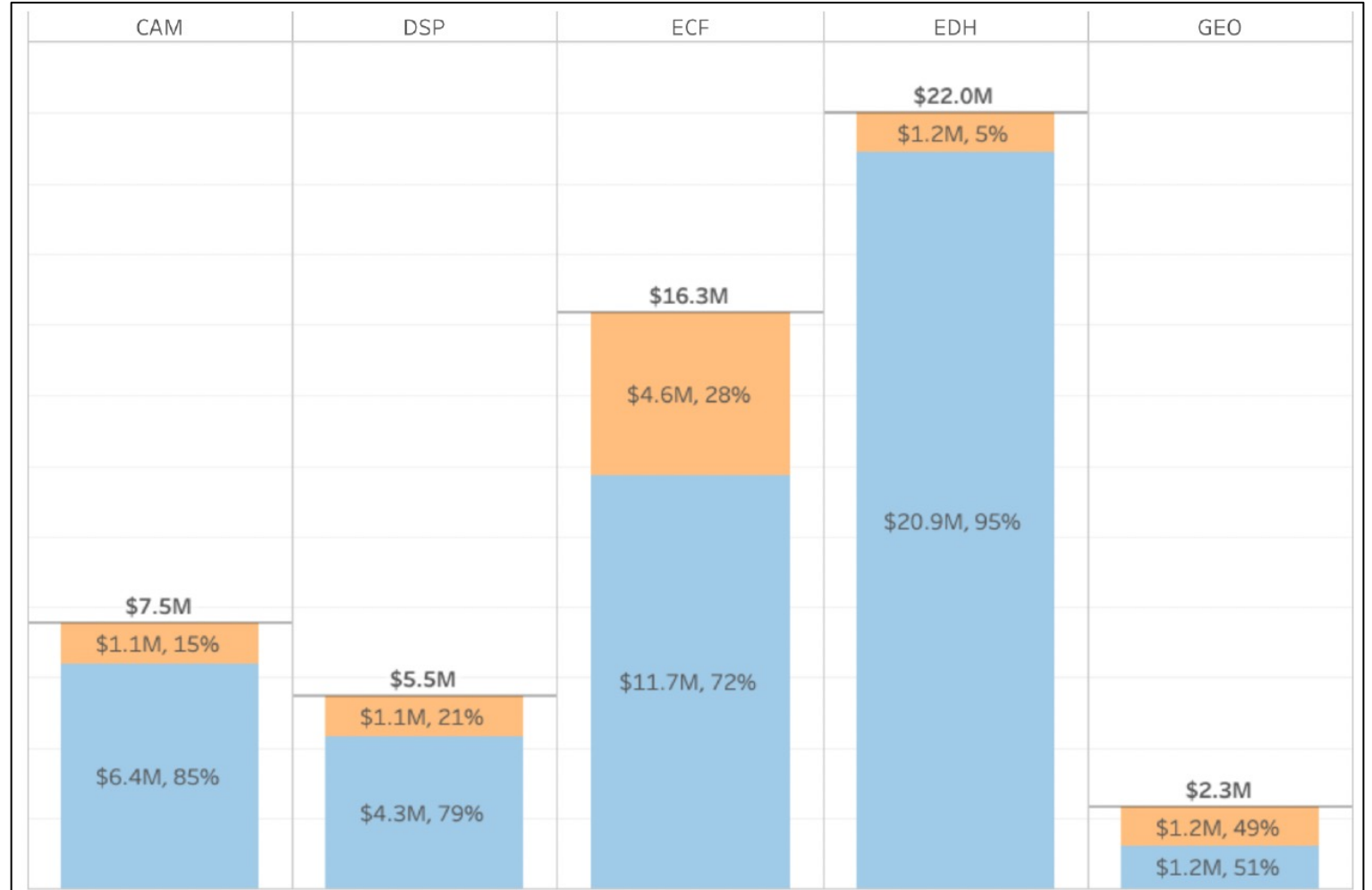
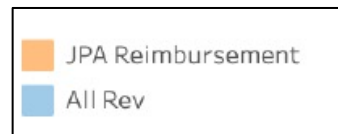
Consultants were able to conduct an interview with Sheriff's Office personnel. Updates include:

- Some agencies have Automatic Vehicle Locating (AVL) and Mobile Data Terminal access (MDT) - \$\$ borne by each agency
- Maintenance of dispatch infrastructure is paid for by the West Slope JPA and upgrades have been financed by grants
- No funding has been allocated by the County or the West Slope JPA for any meaningful attempts at upgrading equipment.

Update Highlights

Volume I – Chapter 5, Countywide Finance

LAFCO Ad Hoc Committee requested graphic showing JPA reimbursements compared to total revenue for the West Slope



Update Highlights

Volume I – Chapter 5, Countywide Finance

LAFCO Ad Hoc Committee also requested graphic showing agency net position without Net Pension Liability.

GRV could not be analyzed.

CAM		\$17,415,282
DSP	\$(1,664,351)	
ECF		\$44,262
EDH		\$50,067,783
FLL		\$1,149,049
GEO	\$(201,973)	
LAV		\$2,435,122
MEK		\$2,861,465
MQT		\$657,473
PIO		\$2,034,997
RES		\$135,399
SLT		\$184,721,211

Update Highlights

Chapter 6 - Sphere of Influence Study and Determinations: Fire Summit

- Two summits instead of 1; one for the West Slope and one for the Tahoe Basin
- List of Discussion Topics
- Two Summits held to kick-start Stakeholder Collaboration
 - Meet monthly for at least 10 sessions
 - Economic/financial advisor to produce financial scenarios
- Public Participation

Update Highlights

Chapter 6 - Sphere of Influence Study and Determinations: West Slope Fire Authority

Agency	Total JPA Funded Staff ²	Total FTE Uniform Staff ³	Percent of Total Staff Funded by JPA
CAM	6	18	33%
DSP	6	22	27%
ECF	22	73	30%
EDH	6	63	10%
GEO	6	8	75%
Other Agencies*	N/A	25	N/A
Total	46	209¹	22%

*Other agencies includes FTE Uniform Staff as of July 1, 2020 for GRV, MQT, PIO, and RES.

¹This total does not include any identified volunteers, administrative, or support staff for each agency.

Sources:

²RFI's for each agency's MSR Chapter

³West Slope JPA Director, personal communication, March 2022.

Update Highlights

EDH Letter – Received by LAFCO Staff April 11, 2022

- EDH Board of Directors held a Special Board meeting on April 4, 2022 and took 3 actions:
 1. Rescinded the Letter of Intent to Annex with RES
 2. Plan to notify RES of EDH's intent to terminate the Shared Services Agreement
 3. Will meet with RES Board to discuss terms of a Transitional Services Agreement
- Recommend that RES be added to the list of agencies to revisit their MSR within three years to evaluate District viability.

4. Sphere of Influence Study



Sphere of Influences Study

The Final Draft MSR/SOI Update, provides analysis for three SOI options. These three options are:

Option 1 – Maintain Existing SOIs and Friendly SOI Changes

Option 2 – Establish a West Slope Fire Authority

Option 3 – Boundary Adjustments

- Consultants and LAFCO staff recommend the Commission approve Option 1 – Maintain Existing SOIs and Friendly SOI Changes.

Sphere of Influences Study

Option 1 - Maintain Existing SOIs and Friendly SOI Changes

- Recommends that the existing Sphere's of Influence for the following agencies remain unchanged:
 - Cameron Park CSD,
 - Diamond Springs/El Dorado FPD,
 - El Dorado County FPD,
 - Fallen Leaf Lake CSD,
 - Garden Valley FPD,
 - Georgetown FPD,
 - Lake Valley FPD,
 - Mosquito FPD,
 - Pioneer FPD,
 - and the City of South Lake Tahoe
- Friendly SOI Changes
 - Zero Sphere Rescue FPD
 - Expand El Dorado Hills CWD SOI to include Rescue's boundary and SOI
 - Zero Sphere Meeks Bay FPD in anticipation of annexation into North Tahoe FPD in Placer County.

Sphere of Influences Study

Option 1 - Maintain Existing SOIs and Friendly SOI Changes

Fire Summits

- Offers opportunities to collaborate between fire agencies, LAFCO, and the County
- Allows an opportunity for the public to be involved
- Provides for an open forum to discuss a holistic view of fire protection and emergency medical services

Consultants hope that the LAFCO Commission will seriously consider hosting or partnering with the County or the fire agencies to host two Fire Summits (one on the West Slope and one in the Tahoe Basin) within 2 years of the release of this report.

Sphere of Influences Study

Option 2 - Establish a West Slope Fire Authority

- Option No. 2 suggests consolidating fire protection and EMS under a West Slope Fire Authority, funded and administered through County Service Area 7 (CSA 7).
- Consultants do not recommend that the Commission consider this option in this report, however this option should be included in discussions at the West Slope Fire Summit under Option 1.

Sphere of Influences Study

Option 3 - Boundary Adjustments

- Looks at the potential to address inequities in automatic aid responses through boundary adjustments.
- Consultants do not recommend the Commission consider this option however a deeper analysis of automatic aid through an update to the 2010 Fire and Emergency Services Study would help identify the factors contributing to the disparities in automatic aid between agencies.

5. Sphere of Influence Recommendations



SOI Recommendations

- This report recommends determinations under Option 1 – Maintain Existing SOIs and Friendly SOI Changes; to amend the SOI for three agencies and leave the SOIs for the remaining 10 agencies unchanged.
- This report also recommends that the Municipal Service Review (MSR) for five agencies be revisited within three years to evaluate District viability. These agencies are:
 - Fallen Leaf Lake CSD
 - Garden Valley FPD
 - Mosquito FPD
 - Pioneer FPD
 - Rescue FPD

6. Conclusion – Thank you!

This MSR/SOI Update was prepared by South Fork Consulting, LLC along with a team of independent local consultants.

