

# EL DORADO LAFCO

LOCAL AGENCY FORMATION COMMISSION

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## *AGENDA OF JUNE 26, 2013*

### *REGULAR MEETING*

**TO:** Don Mette, Chair, and  
Members of the El Dorado County Local Agency Formation  
Commission

**FROM:** José C. Henríquez, Executive Officer

**AGENDA ITEM #4C:** OPEN THE PUBLIC COMMENT PERIOD FOR THE DRAFT  
FALLEN LEAF LAKE COMMUNITY SERVICES DISTRICT  
MUNICIPAL SERVICE REVIEW AND SPHERE OF  
INFLUENCE STUDY (LAFCO PROJECT NO. 2011-05)

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### **RECOMMENDATION**

Staff recommends that the Commission:

1. Receive the Draft Municipal Service Review and Sphere of Influence Study for the Fallen Leaf Lake Community Services District and open the public hearing to receive comments; and
2. Continue the public hearing until the September 25, 2013 meeting to allow sufficient time and opportunity for the Fallen Leaf Lake Community Services District governing board and the public to review and comment on the Municipal Service Review and Sphere of Influence Study. Staff will return this item in September for final action and adoption.

### **REASON FOR RECOMMENDED ACTION**

The Municipal Service Review (MSR) is required by State Law to serve as a guidance document for any future boundary changes to the Fallen Leaf Lake Community Services District (FLL). State Law also requires that an MSR be performed before the Commission can update an agency's sphere of influence. An administrative draft of this document was distributed to FLL staff for review. All comments have been received and incorporated as appropriate.

### **BACKGROUND**

This study analyzes the agency's ability to provide fire suppression and parks and recreation services within its service area. The MSR was prepared to meet the requirements and standards of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH). The Service Review was prepared using the Service Review Guidelines prepared by the Governor's Office of Planning and Research (OPR).

The fundamental role of the Local Agency Formation Commission (LAFCO) is to implement the CKH Act (found in Government Code §56000, et seq.), consistent with local conditions and circumstances. LAFCO's decisions are guided by the CKH Act. This MSR will assist the Commission and its staff when considering actions that will affect the FLL. Specifically, the MSR provided agency analysis based upon the seven factors of analysis contained in OPR's Service Review Guidelines referenced above:

1. Growth and population projections for the affected area.
2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.
3. Present and planned capacity of public facilities, adequacy of public services and infrastructure needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.
4. Financial ability of agencies to provide services.
5. Status of, and opportunities for, shared facilities.
6. Accountability for community service needs, including governmental structure and operational efficiencies.
7. The potential effect of agency services on agricultural and open space lands.

#### District Profile

The Fallen Leaf Lake Community Services District was formed in 1982 to provide improved fire suppression and related services for the community surrounding Fallen Leaf Lake. Parks and recreation services were added to the CSD five years later. The CSD covers six square miles including densely wooded ridges and mountains. Access to the area is limited by terrain, weather and topography. The population within FLL fluctuates, from a low of 100 during the winter to 2,000 residents during the summer.

Fire service levels vary within the district; structures closer to the lake with accessible roads and access to water receive a higher service response from the fire department. However, service is difficult to provide to some remote "walk-in" cabins with no road access at all. The only recreational service provided by the District is the management of the marina and store, which the CSD contracts out to another entity.

The main story for FLL is the funding level. The elimination of the Aid to Fire program means the District operates with a net \$60,000 less than it did prior to 2009. The FLL Board of Directors raised the District's special tax to the maximum level authorized by voters. But this increase only partially mitigates the loss of funding; it does not fully offset the Aid to Fire funds. To complicate matters, the permanent population is small relative to the total number of landowners within FLL, meaning that the Board of Directors could potentially have a small number of voters imposing its will on a much larger number of residents if and when special taxes are authorized.

#### Attachment:

Attachment A: Draft Fallen Leaf Lake Community Services District Municipal Service Review and Sphere of Influence Update (LAFCO Project #2011-05)