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April 8, 2016

To the Commissioners
El Dorado County Local Agency Formation Commission
Placerville, California

We have audited the financial statements of the governmental activities and the major fund of El Dorado County Local Agency Formation Commission (the LAFCo) as of and for the year ended June 30, 2015. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information to you in our engagement letter dated February 25, 2015. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the LAFCo are described in Note A to the financial statements. GASB Statements No. 68, *Accounting and Financial Reporting for Pensions*, and No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, were adopted during the year ended June 30, 2015. The adoption of these Statements resulted in the LAFCo recording a restatement of beginning net position in the government-wide statements to record a pension liability and deferred outflows of resources related to the LAFCo's pension plan with CalPERS as of July 1, 2014 as well as a pension liability, deferred outflows of resources and deferred inflows of resources as of June 30, 2015. Additional required disclosures under GASB Statement No. 68 were also added to Note E to the financial statements due to the adoption of these Statements. The application of existing accounting policies was not changed during 2015 with the exception of changing the fund type used for the General Fund from an enterprise fund to a governmental fund to be consistent with the fund type more commonly used by LAFCOs. We noted no transactions entered into by the LAFCo during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the LAFCo's financial statements were the determination that all receivables were collectible, the computation of compensated absences, including the assumption that sick leave would be converted to CalPERS service credit as part

of the pension plan and should not be accrued, and the computation of the net pension liability and related deferred outflows and inflows of resources. The pension liability and related deferred inflows and outflows of resources were determined by an actuarial valuation performed by CalPERS. We evaluated the key factors and assumptions used to develop the estimates in determining that it is reasonable in relation to the financial statements taken as a whole.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements are the following:

- Information about the LAFCo's pension plan, including the LAFCo's share of the net pension liability, is reported in Note E.
- Information on the change in fund type and restatement to report the net pension liability and related deferred outflows of resources is shown in Note K.

The financial statement disclosures are neutral, consistent and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. The entries were made for the following:

- To remove an accrued expense that had been paid-off in a previous year.
- To true-up prepaid expenses for a payment that was inadvertently debited to accounts payable.
- To true-up beginning fund balance to agree to the prior year audited financial statements.
- To record depreciation expense.
- To assist management in recording the net pension liability and related activity.
- To reclassify fund balance classifications and record the net investment in capital assets.

Disagreements With Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated April 8, 2016.

To the Commissioners
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Management Consultations With Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a “second opinion” on certain situations. If a consultation involves application of an accounting principle to the LAFCo’s financial statements or a determination of the type of auditor’s opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the LAFCo’s auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to the Schedule of Proportionate Share of the Net Pension Liability – Miscellaneous Plan, which is required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

* * * * *

This information is intended solely for the use of the Commissioners, management and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

Richardson & Company, LLP

April 8, 2016

EL DORADO LOCAL AGENCY FORMATION COMMISSION

Audited Financial Statements and
Compliance Report

June 30, 2015

Audited Financial Statements and
Compliance Report

June 30, 2015

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INDEPENDENT AUDITOR'S REPORT

To the Commissioners
El Dorado Local Agency Formation Commission
Placerville, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the El Dorado Local Agency Formation Commission (the LAFCo), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the LAFCo's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and the major fund of the El Dorado Local Agency Formation Commission as of June 30, 2015, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

To the Commissioners
El Dorado Local Agency Formation Commission

Emphasis-of-Matter

As discussed in Note K to the basic financial statements, in 2015, the LAFCo adopted GASB Statement No. 68 *Accounting and Financial Reporting for Pensions*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The LAFCo recorded a pension liability and related deferred outflows of resources in its governmental activities statement of net position as of July 1, 2014 due to the implementation of these statements. Also as discussed in Note K, the LAFCo restated the previously issued financial statements to change the fund type used for the General Fund from a proprietary fund to a governmental fund. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedule of proportionate share of the net pension liability and schedule of contributions to the pension plan, as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The LAFCo has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 8, 2016 on our consideration of the LAFCo's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the LAFCo's internal control over financial reporting and compliance.

Richardson & Company, LLP

April 8, 2016

STATEMENT OF NET POSITION AND
GOVERNMENTAL FUND BALANCE SHEET

June 30, 2015

	<u>General Fund</u>	<u>Adjustments (Note I)</u>	<u>Statement of Net Position</u>
ASSETS			
Current Assets			
Cash	\$ 200,065		\$ 200,065
Accounts receivable	13,016		13,016
Prepaid expenses	20,008		20,008
Total Current Assets	<u>233,089</u>		<u>233,089</u>
Capital assets depreciated, net		\$ 6,622	6,622
TOTAL ASSETS	<u><u>\$ 233,089</u></u>	6,622	<u>239,711</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension plan		33,727	33,727
LIABILITIES			
Current Liabilities			
Accounts payable	\$ 2,275		2,275
Salaries and benefits payable	8,216		8,216
Compensated absences		18,296	18,296
Total Current Liabilities	<u>10,491</u>	<u>18,296</u>	<u>28,787</u>
Noncurrent Liabilities			
Net pension liability		30,279	30,279
TOTAL LIABILITIES	<u>10,491</u>	<u>48,575</u>	<u>59,066</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues	5,000	(5,000)	
Pension plan		37,597	37,597
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>5,000</u>	<u>32,597</u>	<u>37,597</u>
FUND BALANCE/NET POSITION			
Fund balance:			
Nonspendable	20,008	(20,008)	
Assigned	36,536	(36,536)	
Unassigned	161,054	(161,054)	
TOTAL FUND BALANCE	<u>217,598</u>	<u>(217,598)</u>	
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	<u><u>\$ 233,089</u></u>		
NET POSITION			
Net investment in capital assets		6,622	6,622
Unrestricted		170,153	170,153
TOTAL NET POSITION		<u><u>\$ 176,775</u></u>	<u><u>\$ 176,775</u></u>

The accompanying notes are an integral part of these financial statements.

STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the Year Ended June 30, 2015

	<u>General Fund</u>	<u>Adjustments (Note I)</u>	<u>Statement of Activities</u>
REVENUES			
Agency funding	\$ 349,092		\$ 349,092
Filing fees and other	29,294		29,294
TOTAL REVENUE	<u>378,386</u>		<u>378,386</u>
EXPENDITURES/EXPENSES			
Salaries and benefits	265,119	\$ 3,493	268,612
Professional services	25,445		25,445
Rents and leases	22,813		22,813
Insurance	14,060		14,060
Information services	9,878		9,878
Staff development	5,778		5,778
Operating contingency:			
Capital outlay	3,698	(3,698)	
Other	1,078		1,078
Cellular and telephone services	3,848		3,848
Transportation and travel	3,798		3,798
Memberships	3,550		3,550
Office expenses	3,378		3,378
Publications and subscriptions	422		422
Depreciation		1,297	1,297
TOTAL EXPENDITURES/PROGRAM EXPENSES	<u>362,865</u>	<u>1,092</u>	<u>363,957</u>
EXCESS OF REVENUES OVER EXPENDITURES	<u>15,521</u>		
NET PROGRAM REVENUES/(EXPENSES)		<u>(1,092)</u>	<u>14,429</u>
GENERAL REVENUES			
Interest earned	<u>273</u>		<u>273</u>
NET CHANGE IN FUND BALANCE	15,794	(15,794)	
CHANGE IN NET POSITION		14,702	14,702
Fund balance/net position, beginning of year - as previously reported	198,864		198,864
Restatement	2,940	(39,731)	(36,791)
Fund balance/net position, beginning of year - as restated	<u>201,804</u>	<u>(39,731)</u>	<u>162,073</u>
FUND BALANCE/NET POSITION AT END OF YEAR	<u>\$ 217,598</u>	<u>\$ (40,823)</u>	<u>\$ 176,775</u>

The accompanying notes are an integral part of these financial statements.

STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended June 30, 2015

	2015			Variance With Final Budget Positive (Negative)
	Budgeted Amounts		Actual Amounts	
	Original	Final		
REVENUES				
Agency funding	\$ 349,092	\$ 349,092	\$ 349,092	
Filing fees and other	14,428	14,428	29,294	\$ 14,866
TOTAL REVENUE	<u>363,520</u>	<u>363,520</u>	<u>378,386</u>	<u>14,866</u>
EXPENSES				
Salaries and benefits	333,691	333,691	265,119	(68,572)
Professional services	59,634	59,634	25,445	(34,189)
Rents and leases	22,776	22,776	22,813	37
Insurance	15,736	15,736	14,060	(1,676)
Information services	12,000	12,000	9,878	(2,122)
Staff development	8,356	8,356	5,778	(2,578)
Operating contingency	13,610	13,610	4,776	(8,834)
Cellular and telephone services	3,840	3,840	3,848	8
Transportation and travel	5,136	5,136	3,798	(1,338)
Memberships	3,525	3,525	3,550	25
Office expenses	4,113	4,113	3,378	(735)
Publications and subscriptions	420	420	422	2
TOTAL EXPENSES	<u>482,837</u>	<u>482,837</u>	<u>362,865</u>	<u>(119,972)</u>
EXCESS OF REVENUES OVER EXPENDITURES	(119,317)	(119,317)	15,521	134,838
Interest earned	<u>200</u>	<u>200</u>	<u>273</u>	<u>73</u>
NET CHANGE IN FUND BALANCE	<u>\$ (119,117)</u>	<u>\$ (119,117)</u>	15,794	<u>\$ 134,911</u>
Fund balance, beginning of year - as previously reported			198,864	
Restatement			<u>2,940</u>	
Fund balance, beginning of year - as restated			<u>201,804</u>	
FUND BALANCE AT END OF YEAR			<u>\$ 217,598</u>	

The accompanying notes are an integral part of these financial statements.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2015

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the El Dorado Local Agency Formation Commission (the LAFCo) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The most significant accounting policies of the LAFCo are described below.

Nature of Activities: The LAFCo was formed in 1963. LAFCo has four missions: 1) the orderly formation of local governments; 2) the efficient provision of government services; 3) the preservation of agricultural and open space resources; and 4) the prevention of urban sprawl. LAFCo is an independent agency of the state of California pursuant to the requirements of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

The county of El Dorado, the cities of Placerville and South Lake Tahoe, and 47 independent special districts located within the boundaries of El Dorado County provide funding for LAFCo. LAFCo charges fees for various proceedings such as annexations, special district formations, and mergers or dissolutions.

Basis of Presentation – Government-wide Financial Statements: The government-wide statement of net position and statement of activities display information about the non-fiduciary activities of the primary government (the LAFCo). These statements include the financial activities of the LAFCo.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions in which the LAFCo gives (or receives) value without directly receiving (or giving) equal value in exchange, including agency funding from member districts, are recognized when all eligibility requirements are met.

The statement of activities presents a comparison between direct expenses and program revenues for the LAFCo's governmental activities. Direct expenses are those that are specifically associated with the LAFCo. Program revenues include contributions that are restricted to meeting the operational requirements of the LAFCo. Revenues that are not classified as program revenues, including interest income, are presented as general revenues.

Measurement Focus, Basis of Accounting and Financial Statement Presentation: The accounts of the LAFCo are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts. The governmental fund was established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions or limitations. Major individual funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the LAFCo considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Grant funds and exchange revenue earned but not received are recorded as a receivable. Grant funds and exchange revenue received before the revenue recognition criteria have been met are reported as deferred inflows or unearned revenues, respectively.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, long-term liabilities, as well as expenditures related to claims and judgments, are recorded only when payment is due. General capital assets are reported as capital outlay expenditures in governmental funds.

When both restricted and unrestricted resources are available, it is the LAFCo's policy to use restricted resources first, then unrestricted resources as they are needed.

EL DORADO LOCAL AGENCY FORMATION COMMISSION

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The LAFCo’s only major governmental fund is the General Fund. The General Fund is the general operating fund of the LAFCo and accounts for revenues collected to provide services and finance the fundamental operations of the LAFCo. The fund is charged with all costs of operations.

Capital Assets: Capital assets are stated at cost, or if acquired by gift, are recorded at estimated market value at the date of acquisition. Maintenance and repair costs are expensed as incurred unless they extend the useful life of the asset. Capital assets include furniture and fixtures with a useful life of ten years and a value of \$1,500 or more. Equipment with an estimated useful life of five years and a value of \$1,500 are capitalized.

Deferred Outflows and Inflows of Resources: In addition to assets and liabilities, the balance sheet will sometimes report separate sections for deferred outflows and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources represent an acquisition of net position that is applicable to a future reporting period. These amounts will not be recognized as an outflow of resources (expense) or an inflow of resources (revenue) until the earnings process is complete. Deferred outflows and inflows of resources include amounts deferred related to the LAFCo’s pension plan under GASB 68 as described in Note E. Unavailable revenue in governmental funds arises when a potential revenue source does not meet both the “measurable” and “available” criteria for recognition in the current period. LAFCo had no unavailable revenue at June 30, 2015.

Compensated Absences: The LAFCO accrues unpaid vacation, sick leave, floating holidays and management leave that is payable when employees separate from employment as compensated absences. Unused vacation may be accumulated up to a specified maximum and is paid at the time of termination from employment. Upon retirement, unused sick leave may either be reported to CalPERS to earn additional retirement service credit or may be paid to the employee at specified percentages based on years of service at the discretion of the employee (not to exceed 500 hours at the employee’s hourly pay rate). LAFCO assumed the sick leave would be paid at separation for purposes of the compensated absences liability at year-end. The cost of compensated absences is recorded in the period earned by employees in the government-wide statements. A liability is reported in the General Fund only if the liability has matured, for example, as a result of employee resignations or retirements. Compensated absences activity for the year ended June 30, 2015 was as follows:

	<u>July 1, 2014</u>	<u>Additions</u>	<u>Retirements</u>	<u>June 30, 2015</u>	<u>Due Within One Year</u>
Compensated absences	<u>\$ 12,161</u>	<u>\$ 27,325</u>	<u>\$ (21,190)</u>	<u>\$ 18,296</u>	<u>\$ 18,296</u>

Fund Balance: Governmental funds report nonspendable, restricted, committed, assigned and unassigned balances.

Nonspendable Funds – Fund balance should be reported as nonspendable when the amounts cannot be spent because they are either not in spendable form, or are legally or contractually required to be maintained intact. Nonspendable balances are not expected to be converted to cash within the next operating cycle, which include prepaid expenses and long-term receivables. LAFCo’s nonspendable fund balance is for prepaid expenses.

Restricted Funds – Fund balance should be reported as restricted when constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

EL DORADO LOCAL AGENCY FORMATION COMMISSION

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Committed Funds – Fund balance should be reported as committed when the amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision-making authority, which is a Resolution of the Commissioners. These amounts cannot be used for any other purpose unless the governing body modifies or removes the fund commitment. The Commission has no committed fund balance. The Council has a 10% operating contingency reserve approved by Commissioner Resolution that is not reported as committed fund balance because the terms for use of the operating contingency is not sufficiently detailed to meet the definition of committed under GASB Statement No. 54.

Assigned Funds – Fund balance should be reported as assigned when the amounts are constrained by the government’s intent to be used for specific purposes, but are neither restricted nor committed. The LAFCo had \$36,536 assigned at June 30, 2015 for payment to CalPERS to reduce its pension liability. See the subsequent events footnote for the amount paid subsequent to year-end.

Unassigned Funds – Unassigned fund balance is the residual classification of the LAFCo’s funds and includes all spendable amounts that have not been restricted, committed, or assigned to specific purposes.

Net Position: The government-wide financial statements present net position. Net position is categorized as the net investment in capital assets, restricted and unrestricted.

Net Investment in Capital Assets – This category groups all capital assets into one component of net position. Accumulated depreciation reduces the balance in this category.

Restricted Net Position – This category presents external restrictions imposed by creditors, grantors, contributors, laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – This category represents net position of the LAFCo that is not restricted for any project or other purpose.

The LAFCo has only unrestricted net position.

Budget: LAFCo’s fiscal year is the 12-month period beginning July 1. In accordance with the provisions of Section 56381 of the government code of the state of California, commonly known as the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH), LAFCo adopts a proposed budget by May 1 and a final budget by June 15 of each fiscal year. The budget is prepared on the modified accrual basis of accounting except that the budgetary fund balances from the prior year are considered as an inflow of amounts available; and encumbrances outstanding at year-end, if any, are considered as budgetary outflows. All changes to the budget during the year are reflected in these financial statements and require the approval of the Commissioners.

Pensions: For the purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the LAFCo’s California Public Employees’ Retirement System (CalPERS) plan (Plan) and addition to/deductions from the Plan’s fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Use of Estimates: The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

EL DORADO LOCAL AGENCY FORMATION COMMISSION

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE B – CASH AND INVESTMENTS

The LAFCo’s investment policy at June 30, 2015 allowed, in addition to bank deposits, investments in certificates of deposit, the Local Agency Investment Fund (LAIF) of the State Treasury and the El Dorado County Treasury. The Investment Trust of California (CalTRUST) was approved as a new investment in August 2015.

At June 30, 2015, the Commission’s cash consisted of deposits in financial institutions of \$200,065.

Custodial Credit Risk: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of a failure of the counter party (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure public agency deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. Custodial credit risk does not apply to a local government’s indirect deposits or investment in securities through the use of governmental investment pools (such as the County’s cash and investments pool).

At June 30, 2015, the carrying amount of the Commission’s deposits was \$200,065 and the balance in financial institutions was \$205,367, all of which was covered by federal depository insurance.

NOTE C – OPERATING LEASE AGREEMENT

LAFCo leases office space under an operating lease that currently expires on October 31, 2016. The LAFCo has one additional two year option period under the lease agreement through October 31, 2018. Rent expense related to the office lease amounted to \$20,266 for the year ended June 30, 2015. Minimum future rental payments under the noncancelable operating lease were as follows at year-end:

<u>Year Ending June 30</u>	
2016	\$ 20,769
2017	<u>6,982</u>
	<u>\$ 27,751</u>

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE D – CAPITAL ASSETS

Capital asset activity was as follows for the year ended June 30:

	Balance June 30, 2014	Additions	Disposals	Balance June 30, 2015
Capital assets being depreciated:				
Office equipment	\$ 9,776	\$ 3,698	\$ (5,863)	\$ 7,611
Computers	12,006			12,006
Leasehold improvements	6,400			6,400
Total Capital assets being depreciated:	28,182	3,698	(5,863)	26,017
Less: Accumulated depreciation:				
Office equipment	(6,646)	(870)	5,863	(1,653)
Computers	(12,006)			(12,006)
Leasehold improvements	(5,309)	(427)		(5,736)
Total accumulated depreciation	(23,961)	(1,297)	5,863	(19,395)
Capital Assets, net	\$ 4,221	\$ 2,401	\$ -	\$ 6,622

NOTE E – PENSION PLAN

A. *General Information about the Pension Plan*

Plan Description: All qualified permanent and probationary employees are eligible to participate in the LAFCo's Miscellaneous cost-sharing multiple employer defined benefit pension plan (the Plan) administered by the California Public Employees' Retirement System (CalPERS).

Benefit provisions under the Plan are established by State statute and Commission resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website at www.calpers.ca.gov.

Benefits Provided: CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the 1959 Survivor Benefit level 4, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

EL DORADO LOCAL AGENCY FORMATION COMMISSION

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE E – PENSION PLAN (Continued)

The Plan’s provisions and benefits in effect at June 30, 2015, are summarized as follows:

	Miscellaneous Plan	PEPRA Miscellaneous Plan
	Prior to January 1, 2013	On or after January 1, 2013
Hire date		
Benefit formula (at full retirement)	2.0% @ 55	2.0% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50-63	52 - 67
Monthly benefits, as a % of eligible compensation	1.426% to 2.418%	1.0% to 2.5%
Required employee contribution rates	8.512%	6.25%
Required employer contribution rates	7.000%	6.237%

The Miscellaneous Plan is closed to new participants that were not CalPERS participants prior to January 1, 2013 under the Public Employees’ Pension Reform Act of 2013 (PEPRA). Any new participants that were not previously CalPERS participants would be required to join the PEPRA Miscellaneous Plan. No LAFCo employees are currently required to participate in the PEPRA Miscellaneous Plan.

Contributions: Section 20814(c) of the California Public Employees’ Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The LAFCo is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2015, the contributions recognized as part of pension expense for the Plan were as follows:

	<u>Miscellaneous</u>
Contributions - employer	\$ 17,566
Contributions - employee (paid by employer)	12,920

B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2015, the LAFCo reported a net pension liability for its proportionate share of the net pension liability of the Miscellaneous Plan as follows:

	<u>Proportionate Share of Net Pension Liability</u>
Total Net Pension Liability	\$ 30,279

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE E – PENSION PLAN (Continued)

The LAFCo’s net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2014, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2013 rolled forward to June 30, 2014 using standard update procedures. The LAFCo’s proportion of the net pension liability was based on a projection of the LAFCo’s long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The LAFCo’s proportionate share of the net pension liability for the Plan as of June 30, 2013 and 2014 was as follows:

	<u>Miscellaneous</u>
Proportion - June 30, 2013	0.00197%
Proportion - June 30, 2014	0.00123%
Change - Increase (Decrease)	-0.00074%

For the year ended June 30, 2015, the LAFCo recognized pension expense of \$27,844 for the Plan. At June 30, 2015, the LAFCo reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Pension contributions subsequent to measurement date	\$ 30,486	
Differences between actual and expected experience		
Changes in assumptions		
Differences between the employer's contributions and the employer's proportionate share of contributions	3,241	
Change in employer's proportion		\$ (8,945)
Net differences between projected and actual earnings on plan investments		<u>(28,652)</u>
Total	<u>\$ 33,727</u>	<u>\$ (37,597)</u>

The \$30,486 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

<u>Year Ended June 30</u>	
2016	\$ (9,200)
2017	(9,200)
2018	(8,793)
2019	<u>(7,163)</u>
	<u>\$ (34,356)</u>

EL DORADO LOCAL AGENCY FORMATION COMMISSION

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE E – PENSION PLAN (Continued)

Actuarial Assumptions: The total pension liability in the June 30, 2013 actuarial valuations for the Plan was determined using the following actuarial assumptions:

Valuation Date	June 30, 2013
Measurement Date	June 30, 2014
Actuarial Cost Method	Entry-Age Normal Cost Method

Actuarial Assumptions:

Discount Rate	7.5%
Inflation	2.75%
Payroll Growth	3.0%
Projected Salary Increase	3.3% - 14.2% (1)
Investment Rate of Return	7.5% (2)
Mortality	

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses, including inflation

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2013 valuation were based on the results of a January 2014 actuarial experience study for the period 1997 to 2011. Further details of the Experience Study can found on the CalPERS website.

Discount Rate: The discount rate used to measure the total pension liability was 7.50% for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the Plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.50 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.50 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

According to Paragraph 30 of Statement 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The 7.50 percent investment return assumption used in this accounting valuation is net of administrative expenses. Administrative expenses are assumed to be 15 basis points. An investment return excluding administrative expenses would have been 7.65 percent. Using this lower discount rate has resulted in a slightly higher Total Pension Liability and Net Pension Liability. CalPERS checked the materiality threshold for the difference in calculation and did not find it to be a material difference.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle that is scheduled to be completed in February 2018. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB 67 and 68 calculations through at least the 2017-18 fiscal year. CalPERS will continue to check the materiality of the difference in calculation until such time as we have changed our methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

EL DORADO LOCAL AGENCY FORMATION COMMISSION

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE E – PENSION PLAN (Continued)

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class for the Plan. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

Asset Class	New Strategic Allocation	Real Return Years 1 - 10(a)	Real Return Years 11+(b)
Global Equity	47.0%	5.25%	5.71%
Global Fixed Income	19.0%	0.99%	2.43%
Inflation Sensitive	6.0%	0.45%	3.36%
Private Equity	12.0%	6.83%	6.95%
Real Estate	11.0%	4.50%	5.13%
Infrastructure and Forestland	3.0%	4.50%	5.09%
Liquidity	2.00%	-0.55%	-1.05%
Total	100.0%		

(a) An expected inflation of 2.5% used for this period.

(b) An expected inflation of 3.0% used for this period.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the LAFCo's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the LAFCo's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<u>Miscellaneous</u>
1% Decrease	6.50%
Net Pension Liability	\$ 89,635
Current Discount Rate	7.50%
Net Pension Liability	\$ 30,279
1% Increase	8.50%
Net Pension Liability	\$ (18,980)

Pension Plan Fiduciary Net Position: Detailed information about Plan's fiduciary net position is available in the separately issued CalPERS financial reports.

C. Payable to the Pension Plan

At June 30, 2015, the LAFCo had no outstanding contributions payable to the Plan required for the year ended June 30, 2015.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE F – OTHER POSTEMPLOYMENT BENEFITS PLAN

GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions*, requires all other postemployment benefits (OPEB) that are in addition to pension benefits be recorded as an expense and a liability by the employer. LAFCo has not granted any OPEB benefits to its employees.

NOTE G – RISK MANAGEMENT

LAFCo obtained up to \$10 million of general liability, auto liability, auto physical damage, public officials; errors and omissions, elected officials' personal liability, employment practices and benefits, fidelity blanket bond, property coverage, boiler and machinery, and workers' compensation coverage from the Special District Risk Management Authority (SDRMA). SDRMA is organized as a joint powers authority, which is a pooled insurance fund. SDRMA provides coverage to certain maximum limits applied annually, per occurrence or per year. Separately issued financial statements can be requested from SDRMA. LAFCo has also chosen to purchase additional general liability insurance coverage from Great American Insurance Company through Alliant Insurance Services.

NOTE H – NEW PRONOUNCEMENTS

In February 2015, the GASB approved Statement No. 72, *Fair Value Measurement and Application*. This Statement addresses accounting and financial reporting issues related to fair value measurements, including providing guidance for applying fair value to certain investments and disclosures related to all fair value measurements. This Statement establishes a hierarchy of inputs to valuation techniques used to measure and report fair value, which has three levels: Level 1 inputs that are quoted prices in active markets for identical assets or liabilities, level 2 inputs that are inputs other than quoted prices that are observable for the asset or liability, either directly or indirectly and level 3 inputs that are unobservable inputs, such as management's assumptions. This Statement is effective for periods beginning after June 15, 2015.

In June 2015, the GASB approved Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures related to other postemployment benefits other than pensions (OPEB). This Statement also addresses footnote disclosures and required supplementary information requirements for defined benefit OPEB plans. The alternative measurement method for OPEB plans will still be available under this statement. The provisions of this Statement are effective for periods beginning after June 15, 2017.

In June 2015, the GASB approved Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement identifies the hierarchy of generally accepted accounting principles (GAAP) for state and local governments, reducing the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. This Statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement is effective for periods beginning after June 15, 2015.

The LAFCo will fully analyze the impact of these new Statements prior to the effective dates listed above.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE I – RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET WITH THE GOVERNMENT-WIDE STATEMENT OF NET POSITION

Total fund balances of the LAFCo's governmental funds differ from net position of governmental activities primarily because of the long-term focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheet. The differences are described below:

Fund balance of governmental funds	\$ 217,598
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds.	
Capital assets, net	6,622
Pension contributions subsequent to the valuation measurement date will reduce the pension liability in the future and are reported as deferred outflows of resources on the statement of net position.	33,727
Certain liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.	
Compensated absences	(18,296)
Net pension liability	(30,279)
Long-term receivables are not available to pay current period expenditures and are reported as deferred inflows in governmental funds.	5,000
Employee pension differences to be recognized in the future as pension expense are reported as deferred inflows of resources on the statement of net position.	<u>(37,597)</u>
Net position in the government-wide statement of net position	<u><u>\$ 176,775</u></u>

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE I – RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET WITH THE GOVERNMENT-WIDE STATEMENT OF NET POSITION (Continued)

The net change in fund balances of governmental funds differs from the change in net position of governmental activities primarily because of the long-term focus of the statement of net position versus the current financial resources focus of the governmental funds balance sheet. The differences are described below:

Net change in fund balances of governmental funds	\$ 15,794
Governmental funds report capital outlays as expenditures. In the statement of activities, however, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. The change in capital assets consists of:	
Capital outlay	3,698
Depreciation expense	(1,297)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Change in deferred outflows of resources related to employee pensions	5,913
Change in compensated absences	(6,135)
Change in net pension obligation	34,326
Change in deferred inflows of resources related to employee pensions	<u>(37,597)</u>
Change in net position of the statement of activities	<u>\$ 14,702</u>

NOTE J – SUBSEQUENT EVENTS

In August 2015, the LAFCo approved a resolution to join the Investment Trust of California (CalTRUST) to invest monies in excess of the budgeted carryover amount in order to build up an emergency reserve fund.

In October 2015, the LAFCo made a payment to CalPERS totaling \$34,587 to pay for the unfunded pension liability.

NOTE K – RESTATEMENT

Change in Accounting Principles: The LAFCo adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, during the year ended June 30, 2015. As a result of the implementation of these Statements, the LAFCo recorded a pension liability, deferred inflows of resources and deferred outflows of resources for the LAFCo's participation in the cost-sharing multiple employer pension plans described in Note E.

As a result of the implementation of these Statements, the governmental activities net position as of July 1, 2014 was reduced by \$36,791, which is due to the recording of deferred outflows of resources for contributions after the measurement date of the pension plan of \$27,814, offset by a pension liability of \$64,605.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

June 30, 2015

NOTE K – RESTATEMENT (Continued)

Change in Fund Type: The fund type used for the General Fund was changed from an enterprise fund to a governmental fund type as of July 1, 2014, which is a fund type more commonly used by LAFCOs. As a result of this change in fund type, total assets decreased by \$4,221 due to the removal of capital assets, total liabilities decreased by \$12,161 due to the removal of compensated absences, deferred inflows for unavailable revenues increased \$5,000 to defer filing fees not collected in the availability period and total fund balance increased by \$2,940, which is the difference between these amounts. The \$5,000 of unavailable revenues was recognized as of July 1, 2014 as a restatement of beginning net position in the statement of activities. Capital assets, compensated absences and unavailable revenues are not reported in governmental funds under the current resources measurement focus and modified accrual basis of accounting and are instead reported as part of the governmental activities statements.

NOTE L – COMMITMENT

In May 2015, the LAFCo approved a contract with a consultant in the amount of \$37,338 for the municipal services review and sphere of influence study for the Cities of Placerville and South Lake Tahoe.

REQUIRED SUPPLEMENTARY INFORMATION

REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2015

SCHEDULE OF THE PROPORTIONATE SHARE OF THE
NET PENSION LIABILITY - MISCELLANEOUS PLAN (UNAUDITED)
Last 10 Years

	<u>2015</u>
Proportion of the net pension liability	0.00123%
Proportionate share of the net pension liability	\$ 30,279
Covered - employee payroll	\$ 185,009
Proportionate share of the net pension liability as a percentage of covered payroll	16.37%
Plan fiduciary net position as a percentage of the total pension liability	93.23%

Notes to Schedule:

Benefit Changes: There were no changes to benefit terms.

Changes in assumptions: None

Omitted years: GASB Statement No. 68 was implemented during the year ended June 30, 2015. No information was available prior to this date.

SCHEDULE OF CONTRIBUTIONS TO THE PENSION PLAN - MISCELLANEOUS PLAN (UNAUDITED)
Last 10 Years

	<u>2015</u>
Contractually required contribution (actuarially determined)	\$ 18,854
Contributions in relation to the actuarially determined contributions	<u>(18,854)</u>
Contribution deficiency (excess)	<u>\$ -</u>
Covered - employee payroll	\$ 185,009
Contributions as a percentage of covered - employee payroll	10.19%

Notes to Schedule:

Valuation Date: June 30, 2013

Methods and Assumptions Used to Determine Contribution Rates

Actuarial Method	Entry Age Normal Cost Method
Amortization Method	Difference Between Projected and Actual Earnings is Amortized Straight-line Over 5 Years. All Other Amounts are Amortized Straight-line Over Average Remaining Service Life of Participants
Remaining Amortization Period	Not Stated
Asset Valuation Method	5-year Smoothed Market
Inflation	2.75%
Salary Increases	3.30% to 14.20% Depending on Entry Age and Service
Investment Rate Of Return	7.50%, Net of Administrative Expenses; Including Inflation.
Retirement Age	50-67 Years. Probabilities of Retirement are Based on the 2010 CalPERS Experience Study for the Period 1997 to 2007.
Mortality	CalPERS Specific Data from January 2014 Actuarial Experience Study for the Period 1997 to 2011 that Uses 20 Years of Mortality Improvements Using Society of Actuaries Scale BB.

Omitted Years: GASB Statement No. 68 was Implemented During the Year Ended June 30, 2015. No information was Available Prior to this Date.

COMPLIANCE REPORT



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Commissioners
El Dorado Local Agency Formation Commission
Placerville, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the El Dorado Local Agency Formation Commission (the LAFCo), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the LAFCo's basic financial statements, and have issued our report thereon dated April 8, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the LAFCo's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the LAFCo's internal control. Accordingly, we do not express an opinion on the effectiveness of the LAFCo's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the LAFCo's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the LAFCo's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide on the effectiveness of the LAFCo's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Richardson & Company, LLP

April 8, 2015



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Board of Directors and Management
El Dorado Local Agency Formation Commission
Placerville, California

In planning and performing our audit of the financial statements of the El Dorado Local Agency Formation Commission (the LAFCo) for the year ended June 30, 2015, in accordance with auditing standards generally accepted in the United States of America, we considered the LAFCo's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the LAFCo's internal control. Accordingly, we do not express an opinion on the effectiveness of the LAFCo's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. Given these limitations during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The following information has been presented for your consideration:

The LAFCo has limited opportunity for separation of duties due to the small number of staff employed by LAFCo. Although we noted separation of duties was maintained effectively to safeguard assets, we have the following recommendations that we believe will enhance separation of duties further:

Documentation of Controls: Due to the small number of LAFCo staff, the performance of controls that provide separation of duties is important to limit the opportunity for staff to make unauthorized transactions. We would like to emphasize the importance of documenting all controls to provide evidence that the controls related to separation of duties were performed. This can be accomplished by maintaining the documentation with an initial of the preparer and reviewer of the control whenever a control is performed. Scanned copies of approved documents would be appropriate for this purpose.

Review of Payroll: Since the Executive Officer approves the payroll that contains his own salary, we recommend the total payroll be provided to the Commission to be approved by the Commission on the consent agenda in addition to claims to provide another layer of review over payroll. Commissioners should review payroll amounts to verify the total payroll changed only when pay raises or step increases approved by the Commission are effective.

To the Board of Directors
El Dorado Local Agency Transportation Commission

We also have the following recommendations that we believe would enhance existing controls:

Bank Reconciliation Review: We noted a difference existed on the LAFCo's bank reconciliation that was still outstanding at the time of our audit that was subsequently addressed by staff. We recommend differences in bank reconciliations be investigated and possibly be discussed with the contract accountants if staff has difficulty determining how to address differences in order to clear the differences on a more timely basis.

Revenue Recognition: We understand LAFCo is amending its policy for fees to bill the fees twice per year. We believe this would be helpful in providing the information necessary to ensure all receivables are accrued as revenue at year-end to assist in the timely closing of the LAFCo's books.

Fund Balance Reconciliation to the Audited Financial Statements: We noted differences existed between the LAFCo's fund balance and the prior year financial statements due to not recording audit adjustments timely. We recommend LAFCo post any adjustments when provided by the auditor to ensure balances agree to the audited financial statements.

Pension Reconciliations: Due to the implementation of GASB Statement No. 68, there has been increased emphasis related to controls over information provided to CalPERS for the pension plan. Consequently, we recommend the Executive Officer review payroll information and contributions submitted to CalPERS and keep evidence of this review. We also recommend the Executive Officer review the GASB 68 valuation provided by CalPERS for reasonableness based on his understanding of the benefits provided and participation by staff.

* * * * *

This report is intended solely for the information and use of the Commissioners, management and others within the organization and is not intended to be, and should not be, used by anyone other than these specified parties.

Richardson & Company, LLP

April 8, 2016